

2014 AusIMM Events Exploration & the 2013 Regulations

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Outline

- What sectors of the mining industry are covered by the 2013 changes to the Health & Safety legislation?
- What does this mean for exploration companies?
- The Senior Site Executive role
- Principal hazard concept & application to exploration activities
- Introduction to risk management in the context of the new legislation



What sectors are covered by the 2013 regulations?

- A Mining operation is defined under section 19M of the Act
- It includes:
 - Mining for coal & minerals;
 - Exploring for coal;
 - Tourist mines;
 - Tunnels; &,
 - Various activities associated with these operations.

It excludes:

- Exploring for minerals;
- Alluvial mining;
- Sea bed mining; &,
- Quarrying operations.



Quarries, alluvials & exploration

- Part 1 Safety-critical roles & competency requirements apply to all mining operations as well as quarry & alluvial operations
- Exploration for coal is defined as being a *mining operation* so companies with coal exploration as their only activity are *Mining Operators*
- Exploration for minerals is excluded <u>but</u>
- If minerals exploration is via an old underground mine it is covered by the new regulations



What does this mean for exploration companies?

As for all mining operations, such activities will require:

- A Senior Site Executive
- Various notifications to WorkSafe (Part 9 of the Regulations)
- A compliant H&S management system
- To be properly supervised- may require a Certificate of Competency (CoC) holder
- To comply with a number of other matters in the regulations



The Senior Site Executive

- Appointed by the Mine Operator (reg 7)
- May manage more than 1 mining operation (reg 7)
- Requires a CoC but not until 1 Jan 2016
- Must have been appointed by 1 July 2014
- Appoints other safety critical roles (reg 26 -32)
 - Electrical & Mechanical Superintendent, Mine Surveyor, Ventilation Officer, Underviewer, Deputy, Supervisor & other workers required to hold CoCs
- Must develop, implement, & maintain the H&SMS (reg 53)



The health & safety management system

The primary tasks for the SSE are focused on the Health & Safety

Management System & reg 56

sets out what this must contain:



10. RECORD MANAGEMENT



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What does develop, implement, & maintain mean?

- Ensure risk management is part of developing, implementing & maintaining the H&SMS
- Auditing & monitoring the H&SMS (reg 57)
- Reviewing & revising the H&SMS (reg 58 & 59)
- Consulting workers on the H&SMS in preparing & reviewing (reg 60)
- Identifying principal hazards & developing principal hazard management plans PHMPs(reg 66) & Principal Control Plans PCP (reg 92)
- If ground instability is a principal hazard ensure a geotechnical assessment is completed (reg 71) & a PHMP prepared
- If inundation & inrush is a principal hazard ensure a PHMP is prepared (reg 73)
- Ensure that the Emergency Management Control Plan is tested, workers trained, training is recorded & Mines Rescue & emergency services have the Plan (reg 106)



<u>Principal hazards – what are they?</u>

A **Principal Hazard** is any hazard arising at any mining operation that could create a risk of multiple fatalities in a single accident or a series of recurring accidents at the mining operation in relation to any of the following (reg 65):

- Ground or strata instability
- Inundation & inrush of any substance
- Mine shafts & winding systems
- Roads & other vehicle operating areas
- Tips, ponds, & voids
- Air quality
- Fire or explosion
- Explosives
- & anything else that meets the definition



So what does this mean for coal explorers?

- Firstly determine what hazards are present via a risk appraisal a hazard ID process
- Are any of these hazards listed in reg 65? If yes then prepare PHMPs for each hazard in accordance with the regulations
- What principal hazards are likely to be present on a drill rig exploring for coal?
 - fire or explosion from methane?
 - fire or explosion from drill rig fuel?
 - any others? Only a risk appraisal with experienced people will answer this question



Preparing a fire & explosion PHMP

- Regulation 85 tells you what must be considered:
 - potential sources of fire & explosion
 - potential sources of flammable, combustive, & explosive materials (gas, dust, fuels, solvents, & timber)
 - potential sources of ignition (equipment, static electricity, electricity, spontaneous combustion, lightning, hot work)
 - potential for propagation of fire or explosion
 - the use, presence, & storage of flammable & explosive substances (coal dust, or methane)
- & goes on to define the content of the PHMP



What else could give rise to a principal hazard?

- If the rig is located in an operating mine or within a public road verge then a vehicle collision would meet the trigger for development of a roads & other vehicle operating areas PHMP
- Regulation 80 sets out in detail what you need in such a PHMP

Other hazards?

- Hazards other than principal hazards also need to be identified
- Under the new regulations these hazards need to be dealt with in a slightly different way to the way they may have been dealt with in the past (consultation, risk process, documentation).



Mineral Explorers

- Minerals explorers entering old workings will almost always result in the need to do work in the old workings which could expose them to:
 - poisonous or explosive gases (methane, carbon monoxide, hydrogen sulphide &sulphur dioxide)
 - lack of oxygen from sulphide oxidation
 - floods & slippery slopes
 - rock falls & roof collapse
 - hard-to-see vertical shafts
 - confusing mazes of tunnels
- Any could be considered Principal Hazards & require PHMPs



Mineral Explorers & PHMPs



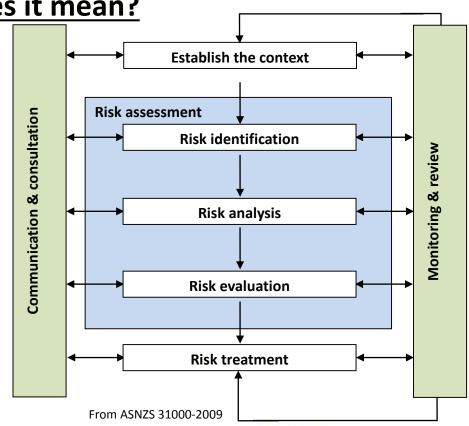
The following PHMPs might be required before you can start exploration from old workings

- ground or strata instability
- mine shafts & winding systems
- tips, ponds, & voids
- air quality
- fire or explosion
- explosives



Risk management – what does it mean?

≥ ASNZS 31000 – 2009 is the relevant standard





Risk management – what does it mean?

- **Risk appraisal** defined by reg 54 as the process of identifying hazards
- **Risk identification** determining the risks that are associated with the hazards
- **Risk analysis** determining the likelihood & consequences for each risk
- **Risk evaluation** determining the risk rankings to determine which need treating & with what priority
- Risk assessment identification, analysis & evaluation
- **Risk treatment** the assessment & selection of appropriate risk controls based on the hierarchy of controls



Hierarchy of control?

The current Act requires *Elimination*, *Isolation* then *Minimisation* but a more comprehensive approach is:

- Elimination removing the hazard or hazardous work practice from the mine;
- Substitution replacing a hazard or hazardous work practice with a less hazardous one;
- Isolation stopping persons from interacting with the hazard eg guarding, remote handling;
- Engineering Control this may include changes to tools or equipment, providing guarding to machinery or equipment.
- Administrative Control includes introducing work practices that reduce the risk. This could include limiting the amount of time a person is exposed to a particular hazard; and
- Personal Protective Equipment should be considered only when other control measures are not suitable or to increase protection.

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Risk assessment rating

Risk = Likelihood x Consequence

Likelihood	Consequences	
A = Common or repeating occurrence	1 = Fatality	
B = Known to have occurred – "has happened"	2 = Permanent disability	
C = Could occur or "heard of it happening"	3 = Medical/hospital or lost time	
D = Not likely to occur	4 = First aid or no lost time	
E = Almost impossible	5 = No injury	

Risk Assessment Matrix

Risk Rating High Risk 1-6
Medium 7-15
Low Risk 16-25

Likelihood	Α	В	С	D	E
Consequences					
1	1	2	4	7	11
2	3	5	8	12	16
3	6	9	13	17	20
4	10	14	18	21	23
5	15	19	22	24	25

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Practically what does applying a risk management process to develop a H&SMS mean?

- You need a facilitator who has this skill & experience to managing a risk assessment workshop (unit standard in Managing the Risk Assessment Process)
- It is essential to involve those doing the work in the assessment process
- The outputs from the process are:
 - A list of hazards
 - A list of risks in order of rank
 - A documented process outlining how the task can be performed safely that includes the controls that need to be applied to manage risk which can be reviewed, audited & monitored





Questions?